### **Public Document Pack**

Date of Monday, 27th March, 2017 meeting

Time 7.15 pm or at the close of the Licensing Committee meeting

VenueCouncil Chamber, Civic Offices, Merrial Street, Newcastle-under-<br/>Lyme, Staffordshire, ST5 2AGContactGeoff Durham

### **Public Protection Committee**

### AGENDA

#### PART 1 – OPEN AGENDA

#### 1 GUIDANCE NOTES (FOR INFORMATION)

- Procedure to be followed by Public Protection Committee.
- Natural Justice and Fairness.
- Human Rights Act.
- Guidelines Relating to the Relevance of Convictions.

#### 2 DECLARATIONS OF INTEREST

To receive declarations of interest from Members on items included in this agenda.

#### 3 Apologies

operative Councils

Innovation Network

#### 4 MINUTES OF PREVIOUS MEETING

To consider the minutes of the previous meeting(s).

## 5 Minor Amendment to the guidelines relating to the relevance of (Pages 25 - 26) convictions for applicants

#### 6 DISCLOSURE OF EXEMPT INFORMATION

To resolve that the public be excluded from the meeting during consideration of the attached report, because it is likely that there will be disclosure of exempt information as defined in paragraphs 1, 2 and 7 in Part 1 of Schedule 12A of the Local Government Act 1972.



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Civic Offices Merrial Street Newcastle-under-Lyme Staffordshire ST5 2AG

(Pages 3 - 20)

(Pages 21 - 24)

#### 7 LOCAL GOVERNMENT (MISCELLANEOUS PROVISIONS) ACT - (Pages 27 - 38) 1976

Private Hire Driver – Mr NA

8 LOCAL GOVERNMENT (MISCELLANEOUS PROVISIONS) ACT - (Pages 39 - 46) 1976

Private Hire Driver – Mr SIA

#### 9 LOCAL GOVERNMENT (MISCELLANEOUS PROVISIONS) ACT - (Pages 47 - 54) 1976

Driver – Mr MAK

10 LOCAL GOVERNMENT (MISCELLANEOUS PROVISIONS) ACT - (Pages 55 - 62) 1976

Driver – Mr ZA

#### 11 LOCAL GOVERNMENT (MISCELLANEOUS PROVISIONS) ACT - (Pages 63 - 74) 1976

Driver – Mr NA

#### 12 URGENT BUSINESS

To consider any business which is urgent within the meaning of Section 100(B)4 of the Local Government Act.

# Members: Councillors Allport, Bloor, Burch, L Hailstones, P Hailstones, S Hambleton (Chair), T Hambleton, Matthews, Olszewski, Robinson, J Tagg, Walklate and White (Vice-Chair)

PLEASE NOTE: The Council Chamber and Committee Room 1 are fitted with a loop system. In addition, there is a volume button on the base of the microphones. A portable loop system is available for all other rooms. Should you require this service, please contact Member Services during the afternoon prior to the meeting.

Members of the Council: If you identify any personal training/development requirements from any of the items included in this agenda or through issues raised during the meeting, please bring them to the attention of the Democratic Services Officer at the close of the meeting.

<u>Meeting Quorums :-</u>16+= 5 Members; 10-15=4 Members; 5-9=3 Members; 5 or less = 2 Members. FIELD\_TITLE

Officers will be in attendance prior to the meeting for informal discussions on agenda items.

# Agenda Item 1

#### PROCEDURE TO BE FOLLOWED BY PUBLIC PROTECTION COMMITTEE IN DETERMINING HACKNEY CARRIAGE AND PRIVATE HIRE LICENCES

- The Chairman will open the proceedings by stating the nature of the matter which is to be considered (first application/renewal/suspension/revocation), whether the proceedings concern a vehicle, drivers' or operators' licence (in the case of Private Hire Cars) or a driver's or vehicle licence (in the case of Hackney Carriages) and the name of the applicant or licence holder.
- The Chairman will introduce him/herself and the members of the committee, the Clerk to the committee and any other officer present.
- The Chairman will ask the officers to confirm whether or not the formal requirements in respect of the matter to be considered have been complied with. In the case of a proposed suspension or revocation of a licence, refusal to renew or a new licence application, the Chairman will ask the Licensing Officer to confirm whether or not the requisite 14 days' prior notice has been served on the licence holder.
- If satisfied as to the formal requirements, the matter under consideration will then be outlined by the Licensing Officer.
- The committee will consider the merits of the application or proposed suspension/revocation and the report of the officers. The committee may ask the officers for clarification of any points in issue.
- The Chairman will then invite the applicant or licence holder to make any representations. The applicant or licence holder may make his/her representations personally or through a representative, who shall first identify him/herself.
- The Chairman and other members of the committee may ask the applicant or license holder questions and points of clarification.
- The applicant or licence holder, his/her representative (if any) and any officer present (with the exception of the Lawyer and the Clerk to the committee) shall withdraw.
- The members of the committee consider their decision. If any further clarification or information is required form the applicant or licence holder or any officer, all parties will be recalled.
- All parties will be recalled for the announcement by the Chairman of the committee's decision.
- The committee's decision will be confirmed in writing by the Proper Officer.
- At any point in this procedure, the committee may pass a resolution excluding the press and public from the meeting on the basis that, if they were to remain, there may be disclosure of exempt information (information relating to the private or business affairs of a particular person).

#### **GUIDANCE NOTES**

#### NATURAL JUSTICE AND FAIRNESS

These are the principles used in the determination of just or fair processes and stem form the common law legal system.

According to Roman law, certain basic legal principles were so obvious that they should be applied universally without the need to be enacted into the law.

The rules of natural justice are now regularly applied by courts in both common law and civil law jurisdictions.

Natural justice operates on the principles that man is basically good, that a person of good intent should not be harmed and one should treat others as they would like to be treated.

Natural justice includes the notion of procedural fairness and may incorporate the following guidelines:-

- A person accused of a crime, or at risk of some form of loss, should be given adequate notice about the proceedings (including any charges);
- A person making a decision should declare any personal interest they may have in the proceedings;
- A person who makes a decision should be unbiased and act in good faith. He therefore cannot be one of the parties in the case, or have an interest in the outcome. This is expressed in the Latin maxim, *nemo iudex in causa sua*: "no man in permitted to be judge in his own cause";
- Proceedings should be conducted so they are fair to all the parties expressed in the Latin maxim, *audi alteram* : "let the other side be heard";
- Each party to a proceeding is entitled to ask questions and contradict the evidence of the opposing party;
- A decision-maker should take into account relevant considerations and extenuating circumstances, and ignore irrelevant considerations;
- Justice should be seen to be done. If the community is satisfied that justice has been done they will continue to place their faith in the courts.

Where a person's legal rights are concerned, the principles of natural justice are bolstered by Article 6 of the European Convention on Human Rights which is now incorporated into domestic law.

#### THE RULE AGAINST BIAS

It is elementary to the rules of natural justice that the deciding body is to be free from bias.

The rule is that the body must be <u>and be seen to be</u> impartial, independent and disinterested.

There are two broad categories of bias:

(a) <u>Actual Bias</u>: when the decision-maker has an economic interest in the outcome of the case (also known as a material or pecuniary interest) subject to the De Minimum doctrine;

(b) <u>Reasonable Apprehension</u>: unbiased appearance is an essential part of procedural fairness. The test is whether, having regard to the circumstances, a well informed person ("reasonably informed bystander") would consider that the interest might have an influence on the exercise of the decision-maker's duties.

### **GUIDANCE NOTES**

#### HUMAN RIGHTS ACT 1998

In addition to the Rules of Natural Justice, you must also have regard to the provisions of the Human Rights Act 1998.

#### **Rights and Freedoms to be considered when determining matters**

#### ARTICLE 6: RIGHT TO A FAIR TRIAL

- 1. In the determination of his civil rights and obligations or of any criminal charge against him, everyone is entitled to a fair and public hearing within a reasonable time by an independent and impartial tribunal established by law. Judgement shall be pronounced publicly, but the press and public may be excluded from all or part of the trial in the interest of morals, public order or national security in a democratic society, where the interests of juveniles or the protection of the private life of the parties so require, or to the extent strictly necessary in the opinion of the court in special circumstances where publicity would prejudice the interests of justice.
- 2. Everyone charged with a criminal offence shall be presumed innocent until proved guilty according to law.
- 3. Everyone charged with a criminal offence has the following minimum rights:
  - (a) to be informed promptly, in a language which he understands and in detail, of the nature and cause of the accusation against him;
  - (b) to have adequate time and facilities for the preparation of his defence;
  - (c) to defend himself in person or through legal assistance of his own choosing or, if he has not sufficient means, to pay for legal assistance, to be given it free when the interests of justice so require;
  - (d) to examine or have examined witnesses against him and to obtain the attendance and examination of witnesses on his behalf under the same conditions as witnesses against him;
  - (e) to have the free assistance of an interpreter if he cannot understand or speak the language used in court.

#### ARTICLE 8: RIGHT TO RESPECT FOR PRIVATE AND FAMILY LIFE

- 1. Everyone has the right to respect for his private and family life, his home and his correspondence.
- 2. There shall be no interference by a public authority with the exercise of this right except such as is in accordance with the law and is necessary in a democratic society in the interests of national security, public safety or the economic well being of the country, for the prevention of disorder or crime, for the protection of health or morals, or for the protection of the rights and freedoms of others.

ARTICLE 10: FREEDOM OF EXPRESSION

1. Everyone has the right to freedom of expression. This rights shall include freedom to hold opinions and to receive and impart information and ideas without interference by public authority and regardless of frontiers. This Article shall not prevent States from requiring the licensing of broadcasting, television or cinema enterprises.

2. The exercise of these freedoms, since it carries with it duties and responsibilities, may be subject to such formalities, conditions, restrictions or penalties as are prescribed by law and are necessary in a democratic society, in the interests of national security, territorial integrity or public safety, for the prevention of disorder or crime, for the protection of health or morals, for the protection of the reputation or rights of others, for preventing the disclosure of information received in confidence, or for maintaining the authority and impartiality of the judiciary.

#### ARTICLE 14: PROHIBITION OF DISCRIMINATION

The enjoyment of the rights and freedoms set fourth in this Convention shall be secured without discrimination on any ground such as sex, race, colour, language, religion, political or other opinion, national or social origin, association with a national minority, property, birth or other status.

NB This is not a substantive right, but comes into play if other rights are likely to have been infringed. The prohibition is wide, but not exhaustive

#### ARTICLE 1: OF THE FIRST PROTOCOL PROTECTION OF PROPERTY

Every natural or legal person is entitled to the peaceful enjoyment of his possessions. No one shall be deprived of his possessions except in the public interest and subject to the conditions provided for by law and by the general principles of international law.

The preceding provisions shall not, however, in any way impair the right of a State to enforce such laws as it deems necessary to control the use of property in accordance with the general interest or to secure the payment of taxes or other contributions or penalties.

<u>NOTE</u> Possessions, in this context, includes the right to apply for a licence, the right to hold and retain a licence, the goodwill of a business and liquor licences.



#### GUIDELINES RELATING TO THE RELEVANCE OF CONVICTIONS FOR APPLICANTS FOR THE GRANT AND RENEWAL OF LICENCES TO DRIVE HACKNEY CARRIAGES AND PRIVATE HIRE VEHICLES

#### **GENERAL POLICY**

- 1. Each case will be decided on its own merits
- 2. The Council will, as far as is possible, ensure that all persons holding a licence to drive Hackney Carriages or private hire vehicles are fit and proper persons. In doing so, the Council will take into account previous convictions including, where relevant, 'spent' convictions.
- 3. The Council will always put the protection of the public first when considering the relevance of convictions recorded against an applicant for a licence.
- 4. A person with a conviction for serious crime need not be permanently barred from obtaining a licence but will be expected to remain free of conviction for an appropriate period, before an application is considered. However, remaining free of conviction for a specified period may not be sufficient to show that a person is fit and proper and additional evidence may be required.
- 5. There may be occasions where it is appropriate to depart from the guidelines when making a decision on an application. For example, where the offence is a one-off and there are mitigating circumstances or alternately, where there are many or continuous offences which may show a pattern of offending and unfitness.
- 6. The following examples give a general guide as to the action that might be taken where convictions are recorded against an applicant.

#### (a) Dishonesty

Members of the public using Hackney Carriages and private hire vehicles expect the driver to be honest and trustworthy. It would be easy for a dishonest driver to take advantage of the public.

For these reasons, a serious view will be taken of any conviction involving dishonesty. In general, if an application is made within the first 3 to 5 years from the date of a conviction or from the date of release from jail where a custodial sentence has been imposed, it is likely that it will be refused.

Where an application is made within the first three years since the conviction or the date of release from jail, where a custodial sentence has been imposed, for any of the following offences, the application will normally be refused:-

- Theft
- Burglary
- Fraud
- Benefit fraud (including offences under ss11A and 112 of the Social Security Administration Act 1992
- Blackmail
- Handling or receiving stolen goods
- Forgery
- Conspiracy to defraud
- Obtaining money or property by deception
- Other deception
- Or similar offences to those above which may replace any of the above offences

When a period of three years from conviction or the date of release from jail, where a custodial sentence has been imposed has passed, consideration will be given to the circumstances of the offence and any evidence to show that an applicant is a fit and proper person to hold a licence.

#### (b) Violence

As Hackney Carriage and private hire vehicle drivers maintain close contact with the public, a firm line will be taken with applicants who have convictions for violence. Where the commission of an offence involves loss of life, a licence will normally be refused. In other cases, a period of three to ten years free of conviction from the date of conviction or the date of release from jail, where a custodial sentence has been imposed will generally be required before an application is likely to be considered favourably. The nature and seriousness of the offence(s) will be taken into consideration.

In particular:-

- (i) An application will normally be refused where the applicant has a conviction for an offence of:-
  - Murder
  - Manslaughter
  - Manslaughter or culpable homicide while driving
  - Or similar offence or offences which replace the above offences
- (ii) An application will normally be refused for a period of five years from the date of the conviction or the date of release from jail, where a custodial sentence has been imposed if the applicant has a conviction for:-
  - Arson
  - Malicious wounding or grievous bodily harm which is racially aggravated
  - Assault occasioning actual bodily harm which is racially aggravated

- Assault with intent to cause grievous bodily harm
- Assaulting a police office in the execution of his duties
- Malicious wounding
- Robbery
- Racially aggravated criminal damage
- Racially aggravated fear or provocation of violence
- Racially aggravated intentional harassment, alarm or distress
- Racially aggravated harassment
- Racially aggravated putting people in fear of violence
- Riot
- Possession of an offensive weapon
- Possession of a firearm
- Violent disorder
- Or any arrestable offence involving violence (an arrestable offence is defined as an offence committed by a person of age 21 years or over and on conviction for the first offence may be sentenced to a term of imprisonment of five years or where the penalty is fixed by law)
- (iii) An application will normally be refused for a period of three years from the date of conviction or the date of release from jail, where a custodial sentence has been imposed, where the applicant has a conviction for:-
  - Common assault
  - Racially aggravated common assault
  - Assault occasioning actual bodily harm
  - Affray
  - Racially aggravated harassment, alarm or distress
  - Resisting arrest
  - Obstructing a police officer in the execution of his duty
  - Criminal damage
  - Any similar offence or offences which replace the above offences

#### (c) Drugs

An application will normally be refused if an applicant has a conviction for an offence that relates to the supply or importation of drugs and the date of the conviction or the date of release from jail, where a custodial sentence has been imposed, is less than five to ten years before the date of the application. However, after five years from the date of such a conviction or the date of release from jail, where a custodial sentence has been imposed, the circumstances of the offence and any evidence which shows that a person is now a fit and proper person to hold a licence will be taken into consideration.

An application will normally be refused where the application is made within three to five years from the date of a conviction or the date of release from jail, where a custodial sentence has been imposed for an offence relating to the possession of drugs. However, after a period of three years from the date of such a conviction or the date of release from jail, where a custodial sentence has been imposed, consideration will be given to the circumstances of the offence and any evidence to show that an applicant is a fit and proper person to hold a licence.

An application will normally be refused where an applicant has more that one conviction for offences related to the possession of drugs and the last conviction or the date of release from jail, where a custodial sentence has been imposed, is less than five years before the date of the application.

Where evidence is available that an applicant who has convictions for drug related offences has been addicted to drugs, they will have to produce evidence that shows that they have been free of drug taking for at least five years after successfully completing a drug treatment programme.

#### (d) Sexual and Indecency Offences

As the driver of Hackney Carriages and private hire vehicles often carry passengers who are alone, or may be vulnerable, applicants who have convictions for rape. indecent assault, any sexual offence involving children and any conviction for an offence under the Sexual Offences Act 2003 will normally be refused a licence.

Where an applicant has a conviction for a sexual offence such as indecent exposure, they will normally be refused a licence until they can show a substantial period usually between five and ten years free of any such convictions from the date of conviction or the date of release from jail where a custodial sentence has been imposed before an application is made.

After a period of five years from the date of a conviction or the date of release from jail, where a custodial sentence has been imposed, consideration will be given to the circumstances of the offence and any evidence to show that an applicant is a fit and proper person to hold a licence.

When considering applications, the Council may take into account any information of a sexual nature which does not amount to a criminal offence that is brought to its attention where that information may indicate that an applicant may not be a fit and proper person to hold a licence.

#### (e) Motoring Convictions

#### (i) <u>Disqualification</u>

Where an applicant had been disqualified from driving by the Courts for a serious traffic offence under Category 'A' of Annex (i), an application will generally be refused unless a period of five years free of conviction has passed since the return of the DVLA licence.

Where an applicant has been disqualified from driving by the Courts for a serious traffic offence under Category 'B' of Annex (i), an application will generally be refused unless a period of five years free of conviction has passed since the return of the DVLA licence unless the offence was an isolated one, in which case, a period of not less than 2 years shall have passed.

Where a disqualification is imposed by a court in a 'totting-up' case, i.e. where an applicant has been disqualified because of several

driving offences, an application will generally be refused unless a period of one year free of conviction has elapsed since the return of the DVLA driver licence.

In 'totting-up' cases where a court does not impose a disqualification because of exceptional circumstances, then because the Council apply different criteria to the courts, an application will generally be refused unless an applicant can show a period of 1 year free of conviction from the date of the last court appearance.

#### (ii) <u>Serious Traffic Offences</u>

Where an applicant has a conviction for a serious traffic offence in Category 'A' Annex (i) and a period of disqualification has not been imposed by the courts, an application will normally be refused where an application is made in the last five years following the date of the last conviction.

Where an applicant has a conviction for a serious traffic offence in Category 'B' Annex (i) and a period of disqualification has not been imposed by the courts, an application will normally be refused where an application is made in the last five years following the date of the last conviction unless the offence was an isolated one.

Where an applicant has had more than one conviction for a serious traffic offence in either Category 'A' or 'B' of Annex (i) and the courts have not imposed a period of disqualification, an application will normally be refused where an application is made in five years following the date of the last conviction.

#### (iii) <u>Other Traffic Offences</u>

Normally, isolated convictions for other traffic offences should not prevent someone obtaining a licence. However, the number, type and the frequency of these types of offence will be taken into account. If there are several convictions for these types of offence, an applicant will normally be expected not to have been convicted of an offence in the six months before an application is made.

A list of relevant offences is shown at Annex (ii). However, this is not an exhaustive list and there may be other offences which may be relevant.

#### (f) Offences Under the Town Police Clauses Acts and Part II of the Local Government (Miscellaneous Provisions) Act 1976 and any Hackney Carriage Byelaws (The Acts)

One of the main purposes of the licensing regime set out in 'The Acts' is to ensure the protection of the public. For this reason, a serious view will be taken of convictions for offences under the legislation, particularly offences of illegal plying for hire, when deciding if a person is a fit and proper person to hold a licence. In particular, an application will normally be refused where an applicant has more than one conviction for an offence under 'The Acts' in the two years preceding the date of the application.

#### (g) Drunkenness

(i) In a Motor Vehicle

The manner in which drunkenness in a motor vehicle will be dealt with is outlined in Motoring Offences at paragraph 'e' of these guidelines.

#### (ii) Not in a Motor Vehicle

Where an applicant has an isolated conviction for drunkenness, this need not stop an applicant from getting a licence. In some cases, a warning may be appropriate. However, where an applicant has a number of convictions for drunkenness, it could indicate a medical problem, which would require further investigation including a medical examination and the possible refusal of a licence.

#### (h) Spent Convictions

The Council will only take 'Spent Convictions' into consideration if it is considered they are relevant to the application.

#### (i) Formal Cautions and Fixed Penalty Notices

For the purposes of these guidelines, the Council will treat Formal Cautions issued in accordance with Home Office guidance and fixed penalty notices as though they were a conviction before the courts.

#### SERIOUS TRAFFIC OFFENCES

CATEGORY 'A'		
Offence Code	Offence	
	Careless Driving	
CD40	Causing death through careless driving when unfit through drink	
CD50	Causing death through careless driving when unfit through drugs	
CD60	Causing death through careless driving with alcohol level above the limit	
CD70	Causing death through careless driving then failing to supply a specimen for analysis	
	Reckless/Dangerous Driving	
DD40	Dangerous driving	
DD60	Manslaughter or culpable homicide while driving a vehicle	
DD80	Causing death by dangerous driving	
	Miscellaneous Offences	
MS50	Motor racing on a highway	
	Theft and Unauthorised Taking	
UT50	Aggravated taking of a vehicle	

#### PLEASE NOTE:

Any offence of aiding, abetting or procuring the above offences, the offence code will have the  $\mathbf{0}$  replaced by a  $\mathbf{2}$ .

Any offence of causing or permitting the above the offences, the offence code will have the 0 replaced by a 4.

Inciting any of the above offences, the offence code will have the **0** replaced by a **6**.

CATEGORY 'B'		
Offence Code	Offence	
	Accident Offences	
AC10	Failing to stop after an accident	
AC20	Failing to give particulars or report an accident within 24 hours	
BA10	Driving whilst disqualified by order of the court	
BA30	Attempting to drive whilst disqualified by order of the court	
	Careless Driving	
CD10	Driving without due care and attention	
CD20	Driving without reasonable consideration for other road users	
CD30	Driving without due care and attention or without reasonable consideration	
	for other road users	
01140	Construction and Use Offences	
CU10	Using a vehicle with defective brakes	
CU20	Causing or likely to cause danger by use of unsuitable vehicle or using a	
	vehicle with parts or accessories (excluding brakes, steering or tyres) in a dangerous condition	
CU30	Using a vehicle with defective tyre(s)	
CU40	Using a vehicle with defective steering	
CU50	Causing or likely to cause danger by reason of load or passengers	
	Drink or Drugs	
DR10	Driving or attempting to drive with alcohol level above limit	
DR20	Driving or attempting to drive while unfit through drink	
DR30	Driving or attempting to drive then failing to supply a specimen for analysis	
DR40	In charge of a vehicle while alcohol above limit	
DR50	In charge of a vehicle while unfit through drink	
DR60	Failure to provide specimen for analysis in circumstances other than driving	
	or attempting to drive when unfit through drugs	
DR70	Failing to provide a specimen for breath test	
DR80	Driving or attempting to drive when unfit through drugs	
DR90	In charge of a vehicle while unfit through drugs	
	Insurance Offences	
IN10	Using a vehicle uninsured against third party risks	
	Licence Offences	
LC30	Driving after making a false declaration about fitness when applying for a	
	licence	
LC40	Driving a vehicle after having failed to notify a disability	
	Miscellaneous Offences	
MS70	Driving with uncorrected defective eyesight	

#### PLEASE NOTE:

Any offence of aiding, abetting or procuring the above offences, the offence code will have the  $\mathbf{0}$  replaced by a  $\mathbf{2}$ .

Any offence of causing or permitting the above the offences, the offence code will have the  ${\bf 0}$  replaced by a  ${\bf 4}.$ 

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Inciting any of the above offences, the offence code will have the **0** replaced by a **6**.

If any of the offences in **Category** '**B**' involve a licensed Hackney Carriage or private hire vehicle, they will be treated as though they are a **Category** '**A**' offence.

#### **OTHER TRAFFIC OFFENCES**

Offence Code	Offence	
LC20	Driving otherwise than in accordance with a licence	
LC50	Driving after a licence has been revoked or refused on medical grounds	
MS10	Leaving a vehicle in a dangerous position	
MS20	Unlawful pillion riding	
MS30	Play street offences	
MS60	Offences not covered by other codes	
MS80	Refusing to submit to an eyesight test	
MS90	Failure to give information as to identity of driver etc	
MW10	Contravention of Special Road Regulations (excluding speed limits)	
PC10	Undefined contravention of Pedestrian Crossing Regulations	
PC20	Contravention of Pedestrian Crossing Regulations with a moving vehicle	
PC30	Contravention of Pedestrian Crossing Regulations with a stationery vehicle	
SP10	Exceeding goods vehicle speed limits	
SP20	Exceeding speed limit for type of vehicle (excluding goods or passenger	
	vehicles)	
SP30	Exceeding statutory speed limit on a public road	
SP40	Exceeding passenger vehicle speed limit	
SP50	Exceeding speed limit on a motorway	
SP60	Undefined speed limit offence	
TS10	Failing to comply with traffic light signals	
TS20	Failing to comply with double white lines	
TS30	Failing to comply with 'stop' sign	
TS40	Failing to comply with direction of a constable/warden	
TS50	Failing to comply with traffic sign (excluding stop signs, traffic lights or double	
	while lines)	
TS60	Failing to comply with a school crossing patrol sign	
TS70	Undefined failure to comply with a traffic direction sign	

#### PLEASE NOTE:

Any offence of aiding, abetting or procuring the above offences, the offence code will have the **0** replaced by a **2**.

Any offence of causing or permitting the above the offences, the offence code will have the 0 replaced by a 4.

Inciting any of the above offences, the offence code will have the **0** replaced by a **6**.

If any of the offences in **Category** '**B**' involve a licensed Hackney Carriage or private hire vehicle, they will be treated as though they are a **Category** '**B**' offence under Annex (ii).

#### **PUBLIC PROTECTION COMMITTEE**

Present:-	Tuesday, 14th March, 2017 Time of Commencement: 7.00 pm Councillor Sandra Hambleton – in the Chair
Councillors	Allport, Bloor, Burch, L Hailstones, P Hailstones, T Hambleton, Matthews, Olszewski, Robinson, J Tagg, Walklate and White
Officers	Nesta Barker - Head of Environmental Health Services, Matthew Burton, Geoff Durham, Steve Gee, Gareth Harvey and Paul Washington - Principal Solicitor

#### 1. **DECLARATIONS OF INTEREST**

There were no declarations of interest stated.

#### 2. MINUTES OF PREVIOUS MEETING

**Resolved:** That the minutes of the meeting held on 31 January, 2017 be agreed as a correct record.

#### 3. DISCLOSURE OF EXEMPT INFORMATION

**Resolved:-** That the public be excluded from the meeting during consideration if the following matter because it is likely that there will be disclosure of exempt information as defined in paragraphs 1,2, and 7 in Part 1 of Schedule 12A of the Local Government Act, 1972

#### 4. LOCAL GOVERNMENT (MISCELLANEOUS PROVISIONS) ACT - 1976

The Committee considered a report regarding an application for renewal of a Hackney Carriage Vehicle Licence for Mr AH.

Mr AH was invited to the meeting but was not in attendance. The driver had however informed officers that he agreed with the decision made.

**Resolved:** That the decision taken by the Chief Executive to refuse the Hackney Carriage licence renewal application be noted.

#### 5. LOCAL GOVERNMENT (MISCELLANEOUS PROVISIONS) ACT - 1976

The Committee considered a report regarding an application for renewal of a Dual Driver's Licence for Mr SA.

Mr SA was given the opportunity to address the Committee.

**Resolved:** That, in view of the number and nature of the offences and the non-disclosure in accordance with licence conditions, the Committee saw no reason to depart from its policy and having concluded that Mr SA was not a fit and proper person to hold a Dual Driver's Licence, refused the application.

#### 6. LOCAL GOVERNMENT (MISCELLANEOUS PROVISIONS) ACT - 1976

The Committee considered a report regarding an application for renewal of a Dual Driver's Licence for Mr ZI.

Mr ZI was given the opportunity to address the Committee and a legal representative acted on his behalf.

Members were advised that Mr ZI had a limited understanding of the English language and that his written English was also very limited. Mr ZI had 'innocently' filled out his application incorrectly as he had copied his endorsements from the counterpart Driver's licence which listed only two offences although the number of points accrued at the time of the application was twelve.

In addition, Mr ZI had indicated that he had informed the office in writing of his offences.

Members discussed the application and felt that as Mr ZI had been off the road for eight weeks this should be taken into account in respect of the decision made.

**Resolved:** That the application submitted by Mr ZI be approved for a limited period of twelve months after which time, and subject to no further offences, Mr ZI can apply for a full licence.

#### 7. LOCAL GOVERNMENT (MISCELLANEOUS PROVISIONS) ACT - 1976

The Committee considered a report regarding an application for renewal of a Dual Driver's Licence for Mr EM.

Mr MA was given the opportunity to address the Committee.

**Resolved:** That the application submitted by Mr EM be approved but that a written warning be issued in connection with his failure to disclose driving convictions in accordance with his licence conditions.

#### 8. LOCAL GOVERNMENT (MISCELLANEOUS PROVISIONS) ACT - 1976

The Committee considered a report regarding an application for a new of a Dual Driver's Licence for Mr MKK.

Mr MKK was given the opportunity to address the Committee.

**Resolved:** That the application submitted by Mr MKK be approved.

### 9. CLEAN NEIGHBOURHOODS AND ENVIRONMENT ACT 2005 - FIXED PENALTY NOTICES.

The Committee considered a report regarding action taken in respect of dog fouling offences within the borough and seeking authorisation to institute legal proceedings.

**Resolved:** That legal proceedings be instituted.

#### 10. TAXI LICENSING FEES AND CHARGES 2017-18

The Committee considered a report regarding the fees to be charged in relation to the licensing of Private Hire and Hackney Carriage Licensing.

**Resolved:** That the fees to be charged for the licensing of Private Hire and Hackney Carriages for 2017/18, as set out in table one of the agenda report, be agreed.

#### 11. **PUBLIC SPACE PROTECTION ORDERS: DOG CONTROL**

The Committee considered a report advising members of options and seeking permission to consult residents on a proposed Public Spaces Protection Order, in respect of dog controls.

**Resolved:** That consultation be started on a proposed Public Spaces Protection Order in respect of dog controls as detailed in Appendix A of the report.

#### 12. URGENT BUSINESS

There was no Urgent Business.

#### COUNCILLOR SANDRA HAMBLETON Chair

Meeting concluded at 8.50 pm

# Agenda Item 5

#### Minor Amendment to the guidelines relating to the relevance of convictions for applicants

Submitted by: Head of Environmental Health

All

Portfolio: Finance IT & Customer

Ward(s) affected:

#### Purpose of the Report

To inform Committees of an error in the "Guidelines relating to the Relevance of Convictions for Applicants for the Grant and Renewal of Licenses to Drive Hackney Carriages and Private Hire Vehicles".

#### **Recommendation**

That Committee approves the proposed amendment

#### 1. Background

- 1.1 The Councils Guidelines relating to the relevance of convictions for applicants for the grant and renewal of licenses to drive hackney carriages and private hire vehicles, was approved for adoption by Committee on 29<sup>th</sup> September 2008.
- 1.2 It has been noted that there is a typing error on page 11 which affects the interpretation of the document.

#### 2. <u>Issues</u>

1.3 Within 'Annex (ii) Other Traffic Offences' of the document, in the last paragraph on the last page (page 11) the following is detailed;

"PLEASE NOTE:.....

If any of the offences in **Category** '**B**' involve a licensed Hackney Carriage or private hire vehicle, they will be treated as though they are a **Category** '**B**' offence under Annex (ii)."

2.1 It is noted that there is a typing error and it should read as follows:

#### PLEASE NOTE:

If any of the offences in '**Other Traffic Offences**' involve a licensed Hackney Carriage or private hire vehicle, they will be treated as though they are a **Category** '**B**' offence under Annex (i).

#### 3. **Proposal**

It is recommended that members note and approve this minor amendment to the document

#### 4. <u>Reasons for Preferred Solution</u>

4.1 This minor amendment is required to rectify a minor error and to ensure that the guidelines can be utilised as intended.

#### 5. Legal and Statutory Implications

5.1 There are no statutory or legal implications arising from this minor amendment.

#### 6. Financial and Resource Implications

6.1 There will be a resource implication in updating documentation with this amendment. This will be met from existing resources.

#### 7. Earlier Cabinet/Committee Resolutions

7.1 The guidelines were previously considered by Committee on 10 September 2007, 29 September 2008 and 6<sup>th</sup> December 2010.

# Agenda Item 7

**Document is Restricted** 

By virtue of paragraph(s) 1, 2, 7 of Part 1 of Schedule 12A of the Local Government Act 1972.

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By virtue of paragraph(s) 1, 2, 7 of Part 1 of Schedule 12A of the Local Government Act 1972.

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## Agenda Item 8

## Agenda Item 9

## Agenda Item 10

## Agenda Item 11